

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 AS-01 PCH-47 CU-02 CIAE-00 DODE-00

PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 ACDA-05 SAJ-01 BIB-01 /116 W

----- 048540

R 091400Z OCT 75

FM AMEMBASSY BUCHAREST

TO SECSTATE WASHDC 4989

INFO USIA WASHDC

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BELGRADE

AMEMBASSY BERLIN

USMISSION US BERLIN UNN

AMEMBASSY BONN

AMEMBASSY BUDAPEST

AMCONSUL LENINGRAD

AMEMBASSY MOSCOW

USMISSION USNATO

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY VIENNA

AMEMBASSY WARSAW

C O N F I D E N T I A L BUCHAREST 5147

DEPT PLEASE POUCH TO:

AMEMBASSY BERN

AMEMBASSY BRUSSELS

USMISSION EC BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY HELSINKI

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY MADRID

AMEMBASSY NICOSIA

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AMEMBASSY OSLO

AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY REYKJAVIK
AMEMBASSY ROME
AMEMBASSY STOCKHOLM
AMEMBASSY THE HAGUE
AMEMBASSY VALETTA

E.O. 11652: GDS
TAGS: PFOR, CSCE, RO
SUBJECT: CSCE: IMPLEMENTATION

REF: STATE 191457

1. I WOULD PROPOSE TO MAKE OUR INITIAL PRESENTATION ON POST-CSCE MATTERS TO FONMIN MACOVESCU BEFORE I DEPART FOR U.S. ON OCTOBER 21. I WOULD BE GRATEFUL FOR DEPARTMENT'S COMMENTS ON PROPOSAL SKETCHED BELOW BY OCTOBER 17. MY PRESENTATION WOULD INTRODUCE OUR POST-CSCE BILATERAL DIALOGUE IN BROADBRUSH TERMS IN FOUR AREAS: (1) CBM'S; (2) ECONOMIC RELATIONS; (3) CULTURAL RELATIONS, AND (4) HUMAN CONTACTS-EMIGRATION ISSUES. MORE DETAILED FOLLOW-UP COULD THEN BE PURSUED IN JOINT ECONOMIC COMMISSION (NOVEMBER 2), ANNUAL EXCHANGES AGREEMENT REVIEW TALKS (DECEMBER), AND ONGOING EMBASSY-MFA CONTACTS.

2. FOR BEST RESULTS, I BELIEVE PRESENTATION SHOULD BE SHAPED AROUND GOR'S LONGSTANDING CONCERN FOR CLOSE CONSULTATION ON CSCE MATTERS AND CREDITABLE RECORD OF OUR TWO DELEGATIONS AT GENEVA IN THIS RESPECT, AS WELL AS GOR'S EAGERNESS FOR SUBSTANTIVE CSCE FOLLOW-UP. FOCUS SHOULD BE THE EXPRESSIONS OF PRESIDENTS FORD AND CEAUSESCU IN FAVOR OF SCRUPULOUS IMPLEMENTATION OF CSCE FINAL ACT AND OF HELPING TO WIDEN AND SOLIDIFY COOPERATION IN EUROPE THROUGH CONCRETE BILATERAL MEASURES. TONE SHOULD BE NON-ACCUSATORY, CONSTRUCTIVE, AND WHERE POSSIBLE UPBEAT. TO STIFLE ANY IMPRESSION AT OUTSET OF "PICKING ON ROMANIA", I WOULD PLAN TO REFER TO CONCURRENT U.S. CONSULTATIONS WITH ALLIES AND SOME NEUTRALS AS WELL AS EE'S IN THE POST-CSCE PROCESS.

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3. AS PREPATORY STEP, I (OR DCM) HOPE TO BE ABLE TO TALK WITH AMBASSADOR LIPATTI WHO NOW HEADS NEWLY CONSTITUTED "SECTION" IN MFA (CONSISTING LARGELY OF HIS GENEVA CSCE STAFF) DEALING WITH EUROPEAN SECURITY AND COOPERATION. SECTION HANDLES CSCE IMPLEMENTATION, PLUS MBFR AND MULTI-LATERAL BALKAN COOPERATION, WHICH GOR IS DETERMINED TO TREAT AS INTEGRAL PARTS OF THIS GENERAL SUBJECT.) LIPATTI APPARENTLY REPORTS DIRECTLY TO FONMIN MACOVESCU.

4. ON CBM'S, I WOULD NOTE ROMANIAN ACKNOWLEDGEMENT OF OUR NOTIFICATION OF NATO MILITARY MANEUVERS AND ENCOURAGE GOR TO RESPOND TO INVITATIONS WHENEVER ISSUED. I WOULD ADD THAT WE RECOGNIZE SENSITIVITY OF ISSUE TO ROMANIA'S NEIGHBORS AND INVITE GOR'S ESTIMATE OF WHETHER IT WILL BE IN POSITION TO RESPOND IN FUTURE AND HOW IT UNDERSTANDS WARSAW PACT POLICY. ON ECONOMIC ISSUES, I WOULD MERELY INDICATE THAT WE SEE POST-MFN PERIOD AS PROMISING BUT HAVE A NUMBER OF SPECIFIC PROBLEM AREAS--BUSINESS FACILITATION, GSP ECONOMIC INFORMATION--

WHERE IMPROVEMENT IN ROMANIAN PROCEDURES WOULD ALLOW GREATER PROGRESS; AT OUTSET THESE WILL BE BEST ADDRESSED WITHIN FRAMEWORK OF JOINT ECONOMIC COMMISSION. ON HUMAN CONTACTS, I WOULD SIGNAL OUR SATISFACTION THAT SOLUTION OF DIVIDED FAMILY AND EMIGRATION CASES HAS IMPROVED THIS SUMMER, BUT UNDERLINE IMPERATIVE NEED FOR CONTINUED STEADY FLOW OF EMIGRATION TO RETAIN GENERALLY FAVORABLE ATTITUDE OF CONGRESS, MEMBERS OF WHICH-- AS REP. VANIK'S VISIT SHOWS--WILL BE OBSERVING PERFORMANCE ATTENTIVELY. ON CULTUREAL-INFORMATIONAL ISSUES, I WOULD STRESS OUR INTEREST IN MORE POLITICAL AND YOUTH EXCHANGES INVOLVING RANKING ROMANIANS, OPPORTUNITIES FOR LONGER-TERM FELLOWSHIPS WHICH GOR HAS NEGLECTED, NEED FOR IMPROVED ACCESS BY AMERICAN SCHOLARS TO ROMANIAN ARCHIVES AND SCHOLARS, AND OUR HOPE OF MAINTAINING AND EXPANDING PRODUCTIVE TIES BETWEEN KEY "PRIVATE SECTOR" AMERICAN AND ROMANIAN SCHOLARLY AND RESEARCH INSTITUTIONS FULLER TREATMENT WOULD AWAIT DECEMBER CULTURAL REVIEW. I WOULD CONCLUDE ON NOTE THAT MANY BASKET III PROVISIONS STAND ON THEIR OWN AND, IN OUR VIEW, SHOULD NOW BE

IMPLEMENTED. AS IN PAST MERIT OF U.S.-ROMANIAN DIALOGUE HAS BEEN THAT EVEN DELICATE ISSUES MAY BE RAISED CANDIDLY AND DIRECTLY WITH COMMON PURPOSE OF FINDING CONSTRUCTIVE SOLUTIONS;
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SAME SPIRIT APPLIES TO POST-CSCE DISCUSSIONS.

5. IN SHORT, I WOULD TRY TO START A CONTINUING DIALOGUE ON IMPLEMENTATION AS WELL AS REACH SOME UNDERSTANDING ON WHERE IN THE GOR WE TURN FOR WORKING ON SPECIFIC PROBLEMS WITH A CSCE CONNOTATION.
BARNES

NOTE BY OC/T: POUCHD ABOVE ADDRESSEES.

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NNN

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